WEST VIRGINIA LEGISLATURE

2021 REGULAR SESSION

Introduced

House Bill 2007

By Delegates Espinosa, Foster, Horst, Hamrick,
Howell, Miller, Steele, Holstein, Clark, Keaton
and Burkhammer

[Introduced February 10, 2021; Referred to the Committee on Government Organization]

A BILL to amend the Code of West Virginia, 1931, as amended, by adding thereto a new article, designated §21-17-1, §21-17-2, §21-17-3, §21-17-4, §21-17-5, §21-17-6, §21-17-7, §21-17-8, §21-17-9, §21-17-10, §21-17-11, and §21-17-12; to amend said code by adding thereto a new article, designated §29-33-1, §29-33-2, §29-33-3, §29-33-4, §29-33-5, §29-33-6, §29-33-7, §29-33-8, §29-33-9, §29-33-10, §29-33-11, and §29-33-12; to amend said code by adding thereto a new article, designated §30-1F-1, §30-1F-2, §30-1F-3, §30-1F-4, §30-1F-5, §30-1F-6, §30-1F-7, §30-1F-8, §30-1F-9, §30-1F-10, §30-1F-11, and §30-1F-12, all relating to occupational licensing or other authorization to practice; providing for definitions; providing for an application method for persons with a valid license in another state to be licensed in this state; establishing that an applicant seeking licensure in this state not have ever had a license revoked or suspended in another state; providing that an applicant seeking licensure in this state not have any pending investigations or disciplinary proceedings in another state; providing that the boards in every state where a person is licensed hold an applicant in good standing for licensure in this state; providing that an applicant pay all applicable fees; providing that an applicant meet all state bonding requirements for licensure in this state; providing for an application fee that may be assessed by the board; and requiring recognition for qualified applicants from other states.

Be it enacted by the Legislature of West Virginia:

CHAPTER 21. LABOR.

ARTICLE 17. UNIVERSAL RECOGNITION OF OCCUPATIONAL LICENSES ACT.

§21-17-1. Applicability.

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The provisions of this article apply to all professions requiring an occupational license or other authorization to practice or perform a specific occupation in this state regulated by this chapter.

§21-17-2. Definitions.

1 The words defined in this section have the meanings given them for purposes of this article 2 unless the context clearly requires otherwise. 3 "Board" means a government agency, board, department, or other government entity that 4 regulates a lawful occupation and issues an occupational license or other authorization to practice 5 to an individual. 6 "Lawful occupation" means a course of conduct, pursuit, or profession that includes the sale of goods or services that are not themselves illegal to sell irrespective of whether the 7 8 individual selling them is subject to an occupational license. 9 "Occupational license" is a nontransferable authorization in law for an individual to perform or practice a lawful occupation based on meeting personal qualifications established by the 10 11 Legislature. In an occupation for which a license is required, it is illegal for an individual who does 12 not possess a valid occupational license to perform or practice the occupation. 13 "Other authorization to practice" is a nontransferable acknowledgment, other than a 14 license, by a state government or board that is provided to an individual asserting that the 15 individual has met the educational and examination requirements to engage in a lawful 16 occupation. 17 "Other state" or "another state" means any United States territory or state in the United 18 States other than this state. 19 "Private certification" is a voluntary program in which a private organization grants 20 nontransferable recognition to an individual who meets personal qualifications and standards 21 relevant to performing the occupation as determined by the private organization. The individual 22 may use the designated title of "certified," as permitted by the private organization. 23 "Scope of practice" means the procedures, actions, processes, and work that a person 24 may perform under an occupational license or other authorization to practice issued in this state. §21-17-3. Occupational license or other authorization to practice. 1

(a) Notwithstanding any other law, the board shall issue an occupational license or other

2	authorization to practice to a person upon application, if all the following apply:
3	(1) The person holds a valid occupational license or other authorization to practice in
4	another state in a lawful occupation with a similar scope of practice, as determined by the board
5	in this state;
6	(2) The person has held the occupational license or other authorization to practice in the
7	other state for at least one year;
8	(3) The person has met all educational and examination requirements for occupational
9	licensure or other authorization to practice in the state where he or she holds a valid license;
10	(4) A board in all other states where a person is licensed holds the person in good
11	standing;
12	(5) The person does not have a disqualifying criminal record as determined by the board
13	in this state;
14	(6) The person has never had his or her license or other authorization to practice revoked
15	by the board in another state revoked the person's occupational license or other authorization to
16	practice because of negligence or intentional misconduct related to the person's work in the
17	occupation;
18	(7) The person did not surrender an occupational license or other authorization to practice
19	because of negligence or intentional misconduct related to the person's work in the occupation in
20	another state;
21	(8) The person does not have a complaint, allegation, or investigation pending before a
22	board in another state. If the person has a complaint, allegation, or investigation pending, the
23	board in this state shall not issue or deny an occupational license or other authorization to practice
24	to the person until the complaint, allegation, or investigation is resolved; and
25	(9) The person pays all applicable fees and meet all applicable bonding requirements in
26	this state.
27	(b) If this state requires an occupational license to work, but another state does not issue

an occupational license for the same profession and instead issues another authorization to practice, this state shall issue an occupational license to the person if the person otherwise satisfies subsection (a) of this section.

§21-17-4. Work experience.

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Notwithstanding any other law, the board shall issue an occupational license or other

authorization to practice to a person upon application based on work experience in another state,

if all the following apply:

- (1) The person worked in a state that does not use an occupational license or other authorization to practice that regulates a lawful occupation, but this state uses an occupational license or other authorization to practice that regulates a lawful occupation with a similar scope of practice, as determined by the board;
- 8 (2) The person worked for at least one year the lawful occupation; and
- 9 (3) The person satisfies §30-1F-3(a)(5) through (9) of this code.

§21-17-5. Private certification.

- Notwithstanding any other law, the board shall issue an occupational license or other authorization to practice to a person based on holding a private certification and work experience in another state, if all the following apply:
- (1) The person holds a private certification and worked in a state that does not use an occupational license or other authorization to practice that regulates a lawful occupation, but this state uses an occupational license or other authorization to practice that regulates a lawful occupation with a similar scope of practice, as determined by the board;
- 8 (2) The person worked for at least one year in the lawful occupation;
- 9 (3) The person holds a current and valid private certification in the lawful occupation;
- 10 (4) The private certification organization holds the person in good standing; and
- 11 (5) The person satisfies §30-1F-3(a)(5) through (9) of this code.

§21-17-6. State law examination.

1 A board may require a person to pass a jurisprudential examination specific to relevant 2 state laws that regulate the occupation if an occupational license or other authorization to practice 3 in this state requires a person to pass a jurisprudential examination specific to relevant state 4 statutes and administrative rules that regulate the occupation. §21-17-7. Decision. 1 The board will provide the person with a written decision regarding the application within 2 60 days after receiving a complete application. §21-17-8. Appeal. 1 (a) The person may appeal the board's decision to a court of general jurisdiction. 2 (b) The person may appeal the board's: 3 (1) Denial of an occupational license or other authorization to practice: 4 (2) Determination of the occupation; 5 (3) Determination of the similarity of the scope of practice of the occupational license or 6 other authorization to practice; or 7 (4) Other determinations under this article. §21-17-9. State laws and jurisdiction. 1 A person who obtains an occupational license or other authorization to practice pursuant 2 to this article is subject to: 3 (1) The laws regulating the occupation in this state; and 4 (2) The jurisdiction of the board in this state. §21-17-10. Limitations. 5 (a) An occupational license or other authorization to practice issued pursuant to this article 6 is valid only in this state. It does not make the person eligible to work in another state under an 7 interstate compact or reciprocity agreement unless otherwise provided in law. 8 (b) Nothing in this article prevents this state from entering into a licensing compact or 9 reciprocity agreement with another state, foreign province, or foreign country.

10 (c) Nothing in this article prevents this state from recognizing occupational credentials 11 issued by a private certification organization, foreign province, foreign country, international 12 organization, or other entity. 13 (d) Nothing in this article requires a private certification organization to grant or deny 14 private certification to any individual. §21-17-11. Cost for application. 1 The board may charge a fee to the person to recoup its costs. The fee may not exceed 2 the cost of an application for original licensure charged by the board, or may not exceed \$100 for 3 each application, whichever is lower. §21-17-12. Preemption. 1 This article preempts laws by township, municipal, county, and other governments in the 2 state which regulate occupational licenses and other authorization to practice. CHAPTER 29. MISCELLANEOUS BOARDS AND OFFICERS. ARTICLE 33. UNIVERSAL RECOGNITION OF OCCUPATIONAL LICENSES ACT. §29-33-1. Applicability. 1 The provisions of this article apply to all professions requiring an occupational license or other authorization to practice or perform a specific occupation in this state regulated by this 2 3 chapter. §29-33-2. Definitions. 1 The words defined in this section have the meanings given them for purposes of this article 2 unless the context clearly requires otherwise. 3 "Board" means a government agency, board, department, or other government entity that 4 regulates a lawful occupation and issues an occupational license or other authorization to practice 5 to an individual.

"Lawful occupation" means a course of conduct, pursuit, or profession that includes the

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7 sale of goods or services that are not themselves illegal to sell irrespective of whether the 8 individual selling them is subject to an occupational license. 9 "Occupational license" is a nontransferable authorization in law for an individual to perform 10 or practice a lawful occupation based on meeting personal qualifications established by the 11 Legislature. In an occupation for which a license is required, it is illegal for an individual who does 12 not possess a valid occupational license to perform or practice the occupation. "Other authorization to practice" is a nontransferable acknowledgment, other than a 13 14 license, by a state government or board that is provided to an individual asserting that the 15 individual has met the educational and examination requirements to engage in a lawful 16 occupation. "Other state" or "another state" means any United States territory or state in the United 17 18 States other than this state. 19 "Private certification" is a voluntary program in which a private organization grants 20 nontransferable recognition to an individual who meets personal qualifications and standards 21 relevant to performing the occupation as determined by the private organization. The individual 22 may use the designated title of "certified," as permitted by the private organization. 23 "Scope of practice" means the procedures, actions, processes, and work that a person 24 may perform under an occupational license or other authorization to practice issued in this state. §29-33-3. Occupational license or other authorization to practice. 1 (a) Notwithstanding any other law, the board shall issue an occupational license or other 2 authorization to practice to a person upon application, if all the following apply: 3 (1) The person holds a valid occupational license or other authorization to practice in 4 another state in a lawful occupation with a similar scope of practice, as determined by the board 5 in this state; 6 (2) The person has held the occupational license or other authorization to practice in the

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other state for at least one year;

8 (3) The person has met all educational and examination requirements for occupational 9 licensure or other authorization to practice in the state where he or she holds a valid license; 10 (4) A board in all other states where a person is licensed holds the person in good 11 standing; 12 (5) The person does not have a disqualifying criminal record as determined by the board 13 in this state; 14 (6) The person has never had his or her license or other authorization to practice revoked 15 by the board in another state revoked the person's occupational license or other authorization to 16 practice because of negligence or intentional misconduct related to the person's work in the 17 occupation; 18 (7) The person did not surrender an occupational license or other authorization to practice 19 because of negligence or intentional misconduct related to the person's work in the occupation in 20 another state; 21 (8) The person does not have a complaint, allegation, or investigation pending before a 22 board in another state. If the person has a complaint, allegation, or investigation pending, the 23 board in this state shall not issue or deny an occupational license or other authorization to practice 24 to the person until the complaint, allegation, or investigation is resolved; and 25 (9) The person pays all applicable fees and meet all applicable bonding requirements in 26 this state. 27 (b) If this state requires an occupational license to work, but another state does not issue 28 an occupational license for the same profession and instead issues another authorization to 29 practice, this state shall issue an occupational license to the person if the person otherwise 30 satisfies subsection (a) of this section. §29-33-4. Work experience. 1 Notwithstanding any other law, the board shall issue an occupational license or other

authorization to practice to a person upon application based on work experience in another state,

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if all the following apply:

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(1) The person worked in a state that does not use an occupational license or other
 authorization to practice that regulates a lawful occupation, but this state uses an occupational
 license or other authorization to practice that regulates a lawful occupation with a similar scope
 of practice, as determined by the board;

- (2) The person worked for at least one year the lawful occupation; and
- 9 (3) The person satisfies §30-1F-3(a)(5) through (9) of this code.

§29-33-5. Private certification.

Notwithstanding any other law, the board shall issue an occupational license or other

authorization to practice to a person based on holding a private certification and work experience

in another state, if all the following apply:

- (1) The person holds a private certification and worked in a state that does not use an occupational license or other authorization to practice that regulates a lawful occupation, but this state uses an occupational license or other authorization to practice that regulates a lawful occupation with a similar scope of practice, as determined by the board;
- 8 (2) The person worked for at least one year in the lawful occupation;
- 9 (3) The person holds a current and valid private certification in the lawful occupation;
- 10 (4) The private certification organization holds the person in good standing; and
- 11 (5) The person satisfies §30-1F-3(a)(5) through (9) of this code.

§29-33-6. State law examination.

A board may require a person to pass a jurisprudential examination specific to relevant state laws that regulate the occupation if an occupational license or other authorization to practice in this state requires a person to pass a jurisprudential examination specific to relevant state statutes and administrative rules that regulate the occupation.

§29-33-7. Decision.

The board will provide the person with a written decision regarding the application within

2 60 days after receiving a complete application.

- 1 (a) The person may appeal the board's decision to a court of general jurisdiction.
- 2 (b) The person may appeal the board's:
- 3 (1) Denial of an occupational license or other authorization to practice;
- 4 (2) Determination of the occupation;
- 5 (3) Determination of the similarity of the scope of practice of the occupational license or
- 6 other authorization to practice; or
- 7 (4) Other determinations under this article.

§29-33-9. State laws and jurisdiction.

- 1 A person who obtains an occupational license or other authorization to practice pursuant
- 2 to this article is subject to:
- 3 (1) The laws regulating the occupation in this state; and
- 4 (2) The jurisdiction of the board in this state.

§29-33-10. Limitations.

- 1 (a) An occupational license or other authorization to practice issued pursuant to this article
- 2 <u>is valid only in this state. It does not make the person eligible to work in another state under an</u>
- 3 <u>interstate compact or reciprocity agreement unless otherwise provided in law.</u>
- 4 (b) Nothing in this article prevents this state from entering into a licensing compact or
- 5 reciprocity agreement with another state, foreign province, or foreign country.
- 6 (c) Nothing in this article prevents this state from recognizing occupational credentials
- 7 <u>issued by a private certification organization, foreign province, foreign country, international</u>
- 8 organization, or other entity.
- 9 (d) Nothing in this article requires a private certification organization to grant or deny
- 10 private certification to any individual.

§29-33-11. Cost for application.

The board may charge a fee to the person to recoup its costs. The fee may not exceed

the cost of an application for original licensure charged by the board, or may not exceed \$100 for

each application, whichever is lower.

§29-33-12. Preemption.

This article preempts laws by township, municipal, county, and other governments in the state which regulate occupational licenses and other authorization to practice.

CHAPTER 30. PROFESSIONS AND OCCUPATIONS.

ARTICLE 1F. UNIVERSAL RECOGNITION OF OCCUPATIONAL LICENSES ACT.

§30-1F-1. Applicability.

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- The provisions of this article apply to all boards offering an occupational license or other authorization to practice or perform a specific occupation in this state regulated by this chapter.

 §30-1F-2. Definitions.
- The words defined in this section have the meanings given them for purposes of this article
 unless the context clearly requires otherwise.
- "Board" means a government agency, board, department, or other government entity that
 regulates a lawful occupation and issues an occupational license or other authorization to practice
 to an individual.
 - "Lawful occupation" means a course of conduct, pursuit, or profession that includes the sale of goods or services that are not themselves illegal to sell irrespective of whether the individual selling them is subject to an occupational license.
 - "Occupational license" is a nontransferable authorization in law for an individual to perform or practice a lawful occupation based on meeting personal qualifications established by the Legislature. In an occupation for which a license is required, it is illegal for an individual who does not possess a valid occupational license to perform or practice the occupation.
- 13 <u>"Other authorization to practice" is a nontransferable acknowledgment, other than a</u>

14 license, by a state government or board that is provided to an individual asserting that the individual has met the educational and examination requirements to engage in a lawful 15 16 occupation. 17 "Other state" or "another state" means any United States territory or state in the United 18 States other than this state. 19 "Private certification" is a voluntary program in which a private organization grants 20 nontransferable recognition to an individual who meets personal qualifications and standards 21 relevant to performing the occupation as determined by the private organization. The individual 22 may use the designated title of "certified," as permitted by the private organization. 23 "Scope of practice" means the procedures, actions, processes, and work that a person 24 may perform under an occupational license or other authorization to practice issued in this state. §30-1F-3. Occupational license or other authorization to practice. 1 (a) Notwithstanding any other law, the board shall issue an occupational license or other 2 authorization to practice to a person upon application, if all the following apply: 3 (1) The person holds a valid occupational license or other authorization to practice in 4 another state in a lawful occupation with a similar scope of practice, as determined by the board 5 in this state; 6 (2) The person has held the occupational license or other authorization to practice in the 7 other state for at least one year; 8 (3) The person has met all educational and examination requirements for occupational 9 licensure or other authorization to practice in the state where he or she holds a valid license; 10 (4) A board in all other states where a person is licensed holds the person in good 11 standing; 12 (5) The person does not have a disqualifying criminal record as determined by the board 13 in this state; 14 (6) The person has never had his or her license or other authorization to practice revoked

by the board in another state revoked the person's occupational license or other authorization to practice because of negligence or intentional misconduct related to the person's work in the occupation;

(7) The person did not surrender an occupational license or other authorization to practice because of negligence or intentional misconduct related to the person's work in the occupation in another state;

(8) The person does not have a complaint, allegation, or investigation pending before a board in another state. If the person has a complaint, allegation, or investigation pending, the board in this state shall not issue or deny an occupational license or other authorization to practice to the person until the complaint, allegation, or investigation is resolved; and

(9) The person pays all applicable fees in this state.

(b) If this state requires an occupational license to work, but another state does not issue an occupational license for the same profession and instead issues another authorization to practice, this state shall issue an occupational license to the person if the person otherwise satisfies subsection (a) of this section.

§30-1F-4. Work experience.

Notwithstanding any other law, the board shall issue an occupational license or other authorization to practice to a person upon application based on work experience in another state, if all the following apply:

(1) The person worked in a state that does not use an occupational license or other authorization to practice that regulates a lawful occupation, but this state uses an occupational license or other authorization to practice to regulate a lawful occupation with a similar scope of practice, as determined by the board;

- (2) The person worked for at least one year the lawful occupation; and
- 9 (3) The person satisfies §30-1F-3(a)(5) through (9) of this code.

§30-1F-5. Private certification.

1 Notwithstanding any other law, the board shall issue an occupational license or other 2 authorization to practice to a person based on holding a private certification and work experience 3 in another state, if all the following apply: 4 (1) The person holds a private certification and worked in a state that does not use an 5 occupational license or other authorization to practice that regulates a lawful occupation, but this 6 state uses an occupational license or other authorization to practice that regulates a lawful 7 occupation with a similar scope of practice, as determined by the board; (2) The person worked for at least one year in the lawful occupation; 8 9 (3) The person holds a current and valid private certification in the lawful occupation; 10 (4) The private certification organization holds the person in good standing; and 11 (5) The person satisfies §30-1F-3(a)(5) through (9) of this code. §30-1F-6. State law examination. 1 A board may require a person to pass a jurisprudential examination specific to relevant 2 state laws that regulate the occupation if an occupational license or other authorization to practice in this state requires a person to pass a jurisprudential examination specific to relevant state 3 4 statutes and administrative rules that regulate the occupation. §30-1F-7. Decision. 1 The board will provide the person with a written decision regarding the application within 2 60 days after receiving a complete application. §30-1F-8. Appeal. 1 (a) The person may appeal the board's decision to a court of general jurisdiction. 2 (b) The person may appeal the board's: 3 (1) Denial of an occupational license or other authorization to practice; 4 (2) Determination of the occupation; 5 (3) Determination of the similarity of the scope of practice of the occupational license or 6 other authorization to practice; or

(4) Other determinations under this article.

§30-1F-9. State laws and jurisdiction.

1 A person who obtains an occupational license or other authorization to practice pursuant

2 to this article is subject to:

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- 3 (1) The laws regulating the occupation in this state; and
- 4 (2) The jurisdiction of the board in this state.

§30-1F-10. Limitations.

- 1 (a) An occupational license or other authorization to practice issued pursuant to this article
- 2 <u>is valid only in this state. It does not make the person eligible to work in another state under an</u>
- 3 interstate compact or reciprocity agreement unless otherwise provided in law.
- 4 (b) Nothing in this article prevents this state from entering into a licensing compact or
- 5 <u>reciprocity agreement with another state, foreign province, or foreign country.</u>
- 6 (c) Nothing in this article prevents this state from recognizing occupational credentials
- 7 issued by a private certification organization, foreign province, foreign country, international
- 8 <u>organization</u>, or other entity.
- 9 (d) Nothing in this article requires a private certification organization to grant or deny
- 10 private certification to any individual.

§30-1F-11. Cost for application.

- 1 The board may charge a fee to the person to recoup its costs. The fee may not exceed
- 2 the cost of an application for original licensure charged by the board, or may not exceed \$100 for
- 3 each application, whichever is lower.

§30-1F-12. Preemption.

- 1 This article preempts laws by township, municipal, county, and other governments in the
- 2 <u>state which regulate occupational licenses and other authorization to practice.</u>

NOTE: The purpose of this bill is to provide for occupational licenses or other authorization

to practice by recognition for qualified applicants from other states.

Strike-throughs indicate language that would be stricken from a heading or the present law, and underscoring indicates new language that would be added.